

US Army Corps of Engineers

Toxic and Hazardous Materials Agency

DRAFT FINAL

COMMUNITY RELATIONS PLAN SENECA ARMY DEPOT ROMULUS, NEW YORK

Contract No. DAAA15-90-D-0015 Delivery Order No. 3

Prepared for:

U.S. ARMY TOXIC AND HAZARDOUS MATERIALS AGENCY Public Affairs Office Aberdeen Proving Ground, MD 21010-5401

Prepared by:

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MARCH 1992

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GLOSSARY

AMC

U.S. Army Materiel Command

AMCPA

Chief of Public Affairs, Army Materiel Command

CERCLA

Comprehensive Environmental Response, Compensation, and Liability Act (Commonly called 'Superfund.') Was enacted in 1980; and focuses on closed waste site problems, spill responses and issues of liability and cleanup funding. It was reauthorized in October 1986 (see SARA).

CRP

Community Relations Plan

DEC

Department of Environmental Conservation

DEH

Directorate of Engineering and Housing

DESCOM

U.S. Army Depot System Command

DOD

U.S. Department of Defense

EPA

U.S. Environmental Protection Agency

ESE

Environmental Science and Engineering, Inc.

(Hunter/ESE)

FS

Feasibility Study - An analysis of the practicability of a proposal; e.g., a description and analysis of the potential cleanup alternatives for a site or alternatives for a site on the National Priorities List (NPL).

The Feasibility Study usually recommends selection of a cost-effective alternative. It usually starts as soon as the remedial investigation is underway; together they are commonly referred to as the "RI/FS." The term can apply to a variety of proposed corrective or regulatory actions.

HND

Huntsville Division, U.S. Army Corps of Engineers

HQDA

Headquarters, Department of the Army

GLOSSARY (Continued)

IAG

Interagency Agreement - The IAG is a negotiated agreement between the EPA and the lead federal agency. In Seneca's case, that federal agency is the U.S. Army. In addition, states are encouraged to participate in the IAG. IAGs govern the coordination between the lead agency and EPA, establish mutually agreed upon timeframes for actions, and designate each party's responsibilities for action.

IIA

Initial Installation Assessment - The IIA, sometimes called 'Installation Assessment,' consists of a records search as well as interviews to assess environmental quality with regard to use, storage, treatment, and disposal of toxic and hazardous materials. They are used as a screening tool to define any conditions which might adversely affect health and welfare, or result in environmental degradation.

IRP Installation Restoration Program

M&E Metcalf and Eddy Engineers

MAIN Chas. T. Main, Inc.

NPL

National Priorities List - The prioritized list of sites to be remediated under CERCLA. Priorities are established using a hazard ranking system based on each relative potential hazard to public health and the environment.

OB/OD Open burning/open detonation grounds

OCLL Office of the Chief of Legislative Liaison

OCPA Office of the Chief of Public Affairs

OSWER Office of Solid Waste and Remedial Response

GLOSSARY (Continued)

PAO Public Affairs Officer

PEP Propellants, explosives, and pyrotechnics

RCRA Resource Conservation and Recovery Act

RI Remedial Investigation - A Remedial Investigation is an in-depth study

designed to gather the data necessary to determine the nature and extent

of contamination at an NPL (or Superfund) site. It establishes criteria for

cleaning up the site, identifies preliminary alternatives for remedial actions,

and supports the technical and cost analyses of the alternatives. The

remedial investigation is usually done with the feasibility study. Together

they are usually referred to as the "RI/FS."

ROD Record of Decision - A Record of Decision is a public document that

explains which cleanup alternative(s) will be used at NPL sites.

SARA Superfund Amendments and Reauthorization Act

SEAD Seneca Army Depot

T12DCLE trans-1,2-dichloroethene

TCE Trichloroethene

TOC Total organic carbon

TOX Total organic halogen

USAEHA U.S. Army Environmental Hygiene Agency

USATHAMA U.S. Army Toxic and Hazardous Materials Agency

VOC Volatile organic compound

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1.0 OVERVIEW OF COMMUNITY RELATIONS PLAN

This Community Relations Plan (CRP) for Seneca Army Depot (SEAD) is designed to provide for information exchange between Army, Federal, State, and community agencies and the public regarding environmental restoration activities at the Depot. Community relations activities will be handled under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), the Superfund Amendments and Reauthorization Act (SARA) of 1986, and according to the Interagency Agreement (IAG) between the U.S. Army, the U.S. Environmental Protection Agency (EPA), and New York State Department of Environmental Conservation (DEC).

The CRP's goal is to inform and to establish two-way communication between the installation and residents of surrounding communities regarding environmental studies being conducted at SEAD in conjunction with scheduled Remedial Investigation/Feasibility Studies (RI/FSs) of the installation, which was placed on the EPA's National Priorities List (NPL) on July 13, 1989. The ash landfill and open burning/open detonation (OB/OD) grounds at the facility are of particular environmental concern. Note that separate RI/FSs are being conducted for these areas. There are other areas as SEAD under investigation, and their remediation, if necessary, will be added. This CRP has been prepared to reflect public involvement for all areas of remediation at SEAD. Additional goals of this CRP are to keep residents and workers at SEAD and of the surrounding communities knowledgeable of planned and ongoing activities at SEAD, and to provide a means whereby citizens and agencies can interact with SEAD and Huntsville Division, U.S. Army Corps of Engineers (HND) staff and assist in resolving issues of public interest and concern.

The primary purposes of the CRP are to:

1. Provide for the exchange of information regarding the RI/FSs for areas of environmental concern at SEAD.

- 2. Solicit input, comments, and active involvement from the public, on-post work force, elected and civic leaders, and concerned agencies regarding the program.
- 3. Provide a centralized point of contact for the public to express concerns and propose an effective communications network for distributing desired information regarding environmental matters at SEAD.

This plan outlines the public involvement objectives; prescribes specific policies and procedures governing public involvement activities related to environmental and remedial actions; assigns responsibility for planning and implementing program functions; and presents suggested communication activities and techniques to be exercised in meeting program goals. Specific goals and objectives are presented in Section 4.0.

2.0 CAPSULE SITE DESCRIPTION

2.1 INSTALLATION LOCATION

SEAD is located in the Finger Lakes region of central New York State, on the west side of the highland separating Seneca and Cayuga Lakes, approximately 40 miles south of Lake Ontario in the towns of Romulus and Varick, in Seneca County (see Figure 2-1). Surrounded by sparsely populated farmland, other nearby communities include Geneva, Waterloo, Seneca Falls, Fayette, Ovid, Lodi, and Interlaken. New York State Highways 96 and 96A adjoin SEAD on the east and west boundaries, respectively. The Depot covers 10,600 acres.

2.2 <u>INSTALLATION HISTORY</u>

SEAD has been owned by the U.S. Government and operated by the Department of the Army since 1941. Since its inception, SEAD's primary mission has been the receipt, storage, maintenance, and supply of military items, which currently include ammunition and explosives, General Services Administration strategic and critical materials, and Office of Civil Defense engineering equipment. Some ammunition and explosives are disposed of by burning and controlled detonation, when necessary. Other activities at the installation include the performance of depot-level maintenance, demilitarization, and surveillance of conventional ammunitions.

SEAD is an active military installation; therefore, entry and exit are monitored 24 hours a day by armed Department of Defense (DOD) personnel. Access to SEAD is limited to military personnel and civilian employees. The installation currently employs approximately 800 civilian and 500 military personnel.

The landfill area is located midway along the western boundary of SEAD. From 1941 to 1974, uncontaminated trash was burned in a series of burn pits located east of the existing incinerator building (Building 2207) (Hunter/ESE, 1990). Between 1974 and 1977, materials intended for disposal were transported to the incinerator. Ashes and other residues from the incinerator were temporarily stored in an earthen pit on the northeast corner of the facility. When the pit was filled, the ashes and residues were removed,

transported, and buried in the adjacent landfill. The incinerator was destroyed by a fire in 1979, and the landfill operation has subsequently ceased. In addition, the site was covered by soil.

The 90-acre demolition area, OB/OD grounds, encompasses a detonation area and nine burning pads located in the northwest corner of SEAD. These pads have been used for burning propellants, explosives, and pyrotechnics (PEP) (MAIN, 1990). The practice of open burning on these pads has been discontinued. The last open burn was performed in 1985. The OB/OD grounds include the 30 acres of the burning pads and adjacent area. Entry to the OB/OD grounds is restricted via a locked gate, and the area is patrolled by armed DOD personnel.

2.3 ENVIRONMENTAL STUDIES - PREVIOUS SITE INVESTIGATIONS

Numerous areas of known or suspected waste disposal at SEAD were delineated in the U.S. Army Toxic and Hazardous Materials Agency (USATHAMA) (1980) Initial Installation Assessment (IIA). This investigation consisted of a records search and interviews conducted with present and former SEAD employees. As a result of this investigation, the former incinerator and landfill area was initially recognized as having a potential for groundwater contamination. Figure 2-2 shows the vicinity of the former landfill and burning pit areas.

2.3.1 Ash Landfill

The ash landfill area contains a number of potential sources of contamination, including:

- A former incinerator used to incinerate trash between 1974 and 1979.
- The former cooling pond associated with the incinerator facility.
- An adjacent former landfill area, used for ash disposal between 1974 and 1979, extending to the north and east of the incinerator.

- Former burn pits used to burn uncontaminated trash from 1941 to 1974 and located within the landfill areas immediately north of the incinerator building.
- An underground storage tank.
- A debris pile.
- Cooking grease pits.
- A possible solvent dump.
- Former construction debris and disposal area.

After the initial report, the U.S. Army Environmental Hygiene Agency (USAEHA) conducted a monitoring program including installation of monitoring wells in the landfill vicinity. From 1980 to 1987, USAEHA installed 15 wells in the area and collected samples for volatile organic compound (VOC) analysis. The study concluded that a definite contamination plume with two main constituents—trichloroethene (TCE) and trans-1,2-dichloroethene (T12DCLE)—could be delineated. Chloroform, 1,2-dichloroethane, vinyl chloride, and a floating product that appeared to be diesel fuel were also detected.

SEAD instituted a sampling program for surface water and privately owned off-post wells. No groundwater contamination was detected in the sampled off-post wells. However, surface water sampling indicated that volatile contamination may have extended to surface water and migrated off post. It was suggested that the off-post surface water contamination may be due to contaminated groundwater seeping to the surface.

In August 1988, Environmental Science and Engineering, Inc. (ESE) (now Hunter/ESE) prepared an update of the IIA for USATHAMA and recommended that a site investigation be conducted at the former landfill, burn pit, and incinerator. USATHAMA undertook a site investigation for the landfill area from September 1988 to February 1989.

A recently completed site investigation of the landfill area has documented the existence of a narrow plume of groundwater contamination that is believed to extend to, and possibly beyond, SEAD's western boundary (Hunter/ESE, 1990). The contaminants

of concern are the chlorinated VOCs T12DCLE, TCE, and, to a lesser extent, 1,2-dichloroethane, vinyl chloride, and chloroform.

A supplemental RI/FS will be performed at the ash landfill facility. The purpose of this current project is to supplement the existing data base, determine the magnitude of environmental contamination, and define appropriate remedial actions if required.

2.3.2 OB/OD Grounds

Subsequent to the IIA, a five-phase evaluation was begun in 1981 at the OB/OD grounds (MAIN, 1990). Seven groundwater monitoring wells were installed in 1981. Six monitoring wells were installed along the perimeter of the site. One well was located between the detonation ground and the burn pads. Groundwater monitoring began in January 1982, with quarterly analysis for metals and explosives during the first year. No toxic metals or explosives were detected. Monitoring of these original wells continues.

The Phase 2 study, performed in 1982, attempted to determine total explosive and metal content in soils and residues.

During 1984, USAEHA conducted an additional investigation. The study confirmed the presence of EP toxic heavy metals and explosives and determined the vertical and horizontal extent of these contaminants.

The RI/FS of the OB/OD grounds will determine the nature and extent of environmental impacts if any exist, and will evaluate and propose the most appropriate remedial action, if an action is required.

FIGURE 2-1

FIGURE 2-2

3.0 COMMUNITY BACKGROUND

3.1 COMMUNITY DEMOGRAPHICS AND EMPLOYMENT

SEAD is located in the Finger Lakes region of central New York State in Seneca County (population of 33,700). The installation is encompassed by the Town of Romulus (population of 2,464) and the Town of Varick. Other nearby communities include Geneva, Waterloo, Seneca Falls, and Fayette to the north, and Ovid, Lodi, and Interlaken to the south. There is a strong sense of local patriotism and history. Waterloo is the nationally recognized birthplace of Memorial Day (1866), commemorated by the Memorial Day Museum on Main Street, and Seneca Falls gained fame as the Birthplace of Women's Suffrage. The first Women's Rights Convention was held there in 1848, organized by two Seneca Falls residents--Elizabeth Cady Stanton and Amelia Bloomer.

Seneca County is bordered by Seneca Lake to the west and Cayuga Lake to the east, which are joined by the Seneca-Cayuga Canal. Surrounding areas are easily accessible via the New York State Thruway (I-90), and Routes 5 and 20--which run east and west--and Routes 89 and 96--which run north and south.

The county is governed by a board of supervisors. Each town has one supervisor and a board of trustees, and each village has a mayor and a board of trustees. Towns, villages, and counties are governed within the framework of the New York State constitution and laws.

Seneca County's principle business is agriculturally related industry and service. The work force comprises more than 14,000 men and women. The Finger Lakes region is also home to the East's major winery district. Seneca Army Depot employs approximately 1,000 civilian and military personnel. Other major employers include The Willard State Psychiatric Center, Evans Chemetics, and Gould Pumps Inc.

3.2 COMMUNITY INVOLVEMENT HISTORY

SEAD is regarded as a good neighbor by most residents of the surrounding communities. This was expressed by a number of individuals during community interviews conducted December 4 through 6, 1990, as part of the CRP process (see Sections 1.0 and 3.4). The installation's economic and employment contributions to the local communities and Seneca County are well known. Local residents were encouraged to learn of SEAD's continued interest in the environment and believe the installation is capable of handling its environmental problems.

Interaction between SEAD and the local communities reaches beyond employment and economics. Although community access to SEAD is limited (because it is a closed installation), the Commander holds regular luncheons with town supervisors and other local government officials and is a member of the Seneca County Chamber of Commerce. The Commander also works with the Seneca County Industrial Development Agency. In the past, the installation has held an open house for local residents that included a slide presentation explaining SEAD's mission.

To date, communications with SEAD residents and citizens of off-post communities, regarding past and ongoing environmental assessment studies at SEAD, consist of:

- 1. A press release in <u>The Ithaca Journal</u> announcing that SEAD had been added to the EPA's Superfund List.
- A press release in <u>The Finger Lakes Times</u> announcing that SEAD had been listed on the State of New York's registry of inactive hazardous waste disposal sites.
- 3. A conversation with the town supervisors held by the Commander, Col. Frank Cochran, on July 6, 1990.
- 4. Community interviews conducted by HND and Dames & Moore between

December 4 and 6, 1990, with business leaders, community leaders, and citizens living in the vicinity of the installation.

During the community interview process, some individuals expressed their hope for better communications between the installation and the communities in the future. Protests are not uncommon near SEAD, with the Women's Peace Encampment, which was particularly active in the early 1980s, located near the main gate. Most local residents, however, expressed their overall support for the installation.

3.3 AVAILABLE MEDIA RESOURCES

The SEAD area is served by media from the surrounding communities of Geneva, Seneca Falls, and Ovid, as well as from the larger, more-distant towns of Rochester and Syracuse.

Newspapers in SEAD's vicinity are published both daily and weekly. Daily newspapers distributed in the SEAD area include <u>The Finger Lakes Times</u>, <u>The Rochester Democrat-Chronicle</u>, and <u>The Syracuse Times-Herald</u>. <u>The Reveille</u> and <u>The Ovid Gazette</u> are published weekly. Local shoppers also are published weekly.

Local television coverage available in the SEAD area includes the three major networks--WROC (CBS) Channel 8, WOKR (ABC) Channel 13, and WHEC (NBC) Channel 10 from Rochester, and WTVH (CBS) Channel 5, WIXT (ABC) Channel 9, and WSTM (NBC) Channel 3. PBS stations include WXXI (Channel 21) from Rochester and WCNY (Channel 24) from Syracuse. Cable television is available on a subscription basis.

Providing the area with a variety of programming formats are several local radio stations--WSFW, WNYR, WGVA, and WECQ.

A list of names, addresses, and phone numbers of the newspapers, television stations, and radio stations is presented in Appendix A.

3.4 <u>COMMUNITY INTERVIEW PROGRAM</u>

To identify the attitudes and concerns of regional residents concerning SEAD's mission and ongoing environmental studies, community interviews were conducted by

representatives of HND and Dames & Moore between December 4 and 6, 1990. These interviews were conducted with citizens living near the installation and with community, political, and business leaders. A listing of those interviewed is maintained in the SEAD Directorate of Engineering and Housing (DEH) office. Interviews were held at private homes and businesses, over the telephone, and in public office buildings. Eighteen individuals were interviewed over the 3 days. Figure 3-1 provides the list of questions that the participants were asked. A summary of the interviewees' responses to each question are listed in Section 3.5.

3.5 COMMUNITY ISSUES AND CONCERNS

Interviews and community research activities conducted by HND and Dames & Moore, December 4 through 6, 1990, indicated that environmental issues at SEAD are considered to be a high priority with the residents living in the vicinity. Approximately half (eight of 18) of the interviewees were aware of environmental studies underway at the installation, and had become aware as a result of conversations with the installation commander.

The main concerns of residents in the SEAD area are possible groundwater contamination and water quality, and those who expressed concern are very interested in being kept informed of the monitoring results. Overall, residents are comfortable with the presence of the installation and feel its benefits far outweigh any risks.

A recent chemical spill at SEAD--cleaned up without incident--was mentioned by several individuals during the interview process. Residents expressed confidence in the way SEAD handled the cleanup.

Along with environmental issues, residents noted that economics (including taxes) and education were also high priority issues in the area.

The individuals who participated in the interviews preferred the local newspapers and direct mailings of summary

status reports written in layman's language as the means of informing people of significant events. The majority did not feel that community meetings would be beneficial, but many

wanted a contact person at SEAD identified to answer questions and take public comments. They stressed that the contact's telephone number should be widely publicized.

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FIGURE 3-1

Seneca Army Depot Romulus, New York Community Interviews

Nam	ne:
Add	ress:
City	/State:
Tele	phone:
Wisł	to join Mailing List? Yes No
1.	When did you first become aware that environmental studies were being conducted at Seneca Army Depot?
2.	What have you heard about the environmental studies?
3.	What contacts have you had with government officials about the environmental studies?
1.	Do you feel these officials have been responsive to your concerns?

FIGURE 3-1 (cont'd)

How can Seneca Army Depot best provide you with information concerning the environmental studies?
Newspaper
TV
Radio
Information Repositories
Suggested Location Direct mailing
Telephone Hotline
Briefings
Informal Community Group Workshops
Other
What type of information would be most useful to you?
Technical
Status Reports
Other
How frequently would you like to receive information?
Monthly
Quarterly
Yearly
Whenever Newsworthy Events Occur
Other
What is the best way of receiving the community's concerns/comments and responding to them? What method do you feel would be best?

FIGURE 3-1 (cont'd)

Has anyone contacted you to express concern about the environmental studies, and if so, what were their concerns?
Can you suggest any other individuals or groups that should be contacted for additional information or to identify other types of concerns?
Is there anything you wish to mention that we have not yet discussed?

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4.0 HIGHLIGHTS OF THE SEAD COMMUNITY RELATIONS PROGRAM

4.1 GOALS AND OBJECTIVES

As stated in Section 1.0, the goal of the SEAD CRP is to provide an effective mechanism for communication and the exchange of information among SEAD, the local communities, onsite military and civilian employees, U.S. Army, and diverse Federal, State, county, and local agencies.

This CRP has the following specific objectives:

- 1. Ensure the public understands that personal and community health and interests are of paramount concern to the U.S. Army and SEAD.
- Keep local residents; SEAD employees and residents; and Federal, State, county, and local officials informed in a timely manner of major findings of the RI/FSs to be conducted at SEAD.
- Provide local residents; on-post employees and residents; and Federal,
 State, county, and local regulatory officials an opportunity to review and
 comment on the studies to be conducted at SEAD and on suggested remedial
 action alternatives and decisions.
- 4. Keep SEAD and the Army sensitive to and informed about changes in community concerns, attitudes, information needs, and activities regarding SEAD, and use their concerns as factors in evaluating modifications of the CRP as necessary to address these changes.
- 5. Effectively serve the community's information needs and address citizen inquiries through prompt release of factual information through the media and other information dissemination techniques.
- 6. Effectively respond to the needs of the media by providing timely response to inquiries and requests for interviews and briefings, thereby encouraging fair and accurate reporting of RI/FS activities at SEAD.

- 7. Create and maintain, through an active public affairs program, a climate of understanding and trust with the aim of providing information and opportunities for comments and discussion.
- 8. Ensure that appropriate Federal, State, county, and local elected officials are informed of results of the investigations and recommended remedial actions, as required by the IAG.
- 9. Provide a single entity for dissemination of information for the matters regarding the progress of the contamination assessments, remedial actions, and other decisions at SEAD, as required by the IAG.
- 10. Identify issues and potential areas of concern and develop and implement objective means to avoid or resolve conflict.

4.2 **RESPONSIBILITIES**

Responsibilities for implementing the CRP are shared by SEAD and personnel of other U.S. Army agencies. Names, agencies, addresses, and phone numbers of CRP public affairs contacts and technical points of contact are presented in Appendix B. The following responsibilities are established for implementation of the SEAD CRP:

- 1. Office of the Chief of Public Affairs (OCPA), Department of the Army (HODA)
 - a. Coordinates media statements or visits concerning the SEAD RI/FSs that have national significance with appropriate HQDA staff elements, the Army Environmental Office, and Office of the Secretary of Defense, Public Affairs, as appropriate.
 - b. Coordinates other notification actions with appropriate HQDA staff elements, as necessary.
 - c. Coordinates release of any SEAD RI/FS information at the national level with the U.S. Army Materiel Command (AMC).

 Acts as the point of contact for responding to and providing guidance for all national and policy-type information questions.

2. Office of the Chief of Legislative Liaison (OCLL), HQDA

 a. Coordinates with OCPA notification of appropriate Congressional delegations prior to national release of SEAD RI/FS matters, as well as other Congressional notifications, as necessary.

3. Chief of Public Affairs, Army Materiel Command (AMCPA)

- a. Coordinates release of any SEAD RI/FS information with HQDA OCPA, U.S. Army Depot System Command (DESCOM), HND, and SEAD project manager/on-scene coordinator.
- b. Coordinates with HND and DESCOM in advance of Congressional and Gubernatorial notifications.
- Provides additional guidance and assistance in support of this plan as required.
- d. With assistance from the AMC Legislative Liaison, provides and updates, as needed, a listing of Congressional members and appropriate candidates for use in distributing informational materials. (The list should also include non-New York Congressional members on House and Senate environmental committees who are likely to have an interest in the SEAD RI/FSs).

4. Chief of Public Affairs, DESCOM

- a. Supports the Commander, SEAD, in implementing the overall public involvement and response program at SEAD.
- b. With the assistance of the HND Public Affairs Office, develops and implements the SEAD CRP to provide timely and accurate information throughout all stages of the RI/FSs to ensure the public the opportunity to review and comment on the selection of proposed

remedial actions and to remain sensitive to changes in community concerns.

- c. Provides public affairs support for the SEAD RI/FS public affairs/public involvement and response program, as needed.
- d. Coordinates actions with the SEAD Public Affairs Officer (PAO).
- e. Receives approval authority from the Commander, SEAD.

5. HND PAO

- a. In coordination with DESCOM, provides, as required, public affairs guidance and expertise to support the public involvement program concerning the SEAD environmental site investigations and remedial actions.
- b. In coordination with DESCOM and SEAD, prepares news releases for use at major milestone achievements during progress of the site investigations and remedial activities.
- c. Refers to DESCOM for clearance and/or coordination of all materials intended for public release, which has not been previously cleared or specifically authorized for release in the SEAD CRP or in subsequent statements and public affairs plans.
- d. Informs DESCOM of any queries, releases, or proposed media visits to SEAD concerning this program.
- e. Coordinates all Congressional queries and responses with DESCOM,
 SEAD, and other agencies as required.

6. Commander, SEAD

- a. Responsible for implementation of CRP.
- b. Reviews and approves news releases and fact sheets.

c. Provides final approval of contents of materials being presented to civic group meetings and selection of staff members to participate in or present the program.

7. SEAD (PAO) - Commander's Representative

- a. Serves as the on-the-scene spokesperson for the SEAD program and responds to media queries using statements prepared in coordination with HND or as otherwise appropriate.
- b. Coordinates with DESCOM, HND, and all appropriate U.S. Army/Federal agencies all queries, releases, public briefings, tours, or requests for visits pertaining to the SEAD IRP.
- c. Coordinates with DESCOM and HND all responses to queries, prior to release, concerning SEAD matters that require release of information not previously cleared for release.
- d. Provides DESCOM, HND, and others as determined by the Commander of SEAD copies of all SEAD-released material and copies of newspaper clippings relating to SEAD IRP activities or events.
- e. Coordinates through DESCOM and HND all notifications to the media and to city, county, State, or Federal officials. Distributes fact sheets, reports, project updates, and other pertinent information to repositories and the media when appropriate/newsworthy (information provided by HND PAO).
- f. Maintains at SEAD a file of dated newspaper clippings relating to the SEAD RI/FS (newspapers listed in Appendix A should be monitored for this purpose).
- g. Plans, coordinates, and makes presentations concerning the RI/FS activities to area and regional civic groups.

- h. Plans, schedules, and coordinates all necessary requirements for implementation of community meetings.
- i. Plans and coordinates onsite tours of study sites.
- j. Responsible for direct distribution of special notices to SEAD work force of urgent items that may require immediate notification.
- k. Performs quarterly inspections of SEAD information repositories to ensure that appropriate materials are available and updated for public use as stated to the media and local communities.
- Informs DESCOM and HND of any queries or proposed media visits to SEAD concerning the environmental program.

8. SEAD Directorate of Engineering and Housing (DEH)

- a. Executes directives of Commander, SEAD, in fulfilling Army's roles in the CRP.
- b. Reviews news releases and fact sheets being produced jointly by SEAD and HND.
- c. Assists in planning and presentation of programs to civic groups.
- d. Assists in preparation, scheduling, and implementation of community meetings.
- e. Maintains list of individuals interviewed for preparation of this CRP.

5.0 COMMUNICATION ACTIVITIES AND TECHNIQUES

The primary elements to ensure success in a public involvement program are development of an information network with relevant communities and a constructive mechanism for public participation in the program. To develop, maintain, and enhance public involvement, the SEAD CRP takes an active approach to identifying and addressing public concerns about environmental issues at the Depot.

Essential to building and maintaining public trust is a communications system by which relevant and accurate information is made available to local citizens, SEAD personnel, State and Federal regulators, and the media in a timely and responsible manner. Sections 5.1, 5.2, and 5.3 present methods and techniques for implementing such a system, and Figure 5-1 presents a recommended schedule for some of these activities.

5.1 LOCAL COMMUNITY AND MEDIA COMMUNICATION TECHNIQUES

To expand communications and ensure effective interactions between the U.S. Army and SEAD residents, workers, and local communities, the following public involvement techniques are recommended, based on the community interviews:

1. Fact Sheets/News Releases—Fact sheets and news releases will be distributed to those on the mailing list, SEAD neighbors, citizen groups, regulatory officials, elected/civic officials, and installation, local, and regional media whenever events warrant. At a minimum, news releases will be made upon award of contract for the RIs, and upon initiation of the actual work on the RIs. Both news releases and fact sheets will be prepared and released upon completion of the RIs, completion of the FSs, and upon issuance of the Record of Decision (ROD). Such fact sheets relating to the FSs must describe the alternatives considered and offer the U.S. Army's preferred alternative for public comments. An updated fact sheet must be prepared after the agency selects remedial alternatives.

Fact sheets/news releases in general will be directed to address the concerns as expressed by local communities and will include status of studies and remedial actions, updates on schedules, and special interest items. Other fact sheets will be issued on an as-needed basis. The fact sheets and copies of news releases will also be placed in the information repositories.

- 2. <u>Mailing List</u> -- A mailing list, consisting of those individuals who participated in community interviews and indicated they wished to be placed on a mailing list; elected officials; regulators; media, both print and electronic; and other individuals who by whatever means indicate they wish to be added to the mailing list, will be used to reach the widest possible public with fact sheets, news letters and updates concerning SEAD's remediation process. The mailing list, minus the names of private citizens, is at Appendix C. It may expand throughout the remediation depending on the level of interest shown by the community.
 - 3. Response to Inquiries--The SEAD PAO will serve as a contact point for direct calls from citizens seeking information on the studies. The SEAD PAO, working in conjunction with the Commander and SEAD DEH, and with assistance from HND, will be responsible for coordinating and directing responses to the community inquiries.
 - 4. <u>Programs for Civic Groups/Organizations</u>—Slide and informational programs can be presented to civic groups at their regularly scheduled meetings upon request. The mission, history, and economic significance of SEAD, as well as the environmental studies, should be included in the programs.
 - 5. Special Briefings—When appropriate, special project briefings will be held by the Commander, SEAD, with local officials to review project goals and accomplishments. Such meetings could be held at the SEAD Officers' Club at a time mutually acceptable to the Commander, SEAD, and officials of the respective local communities. If more practical, attendance at local town meetings to provide briefings may be arranged. Such briefings would

provide an information pool for elected leaders to use when inquiries are directed to them from their constituents on matters relating to the SEAD investigations. Names, addresses, and phone numbers of elected officials are presented in Appendix C. Such meetings will be coordinated by the SEAD PAO with logistical and technical support provided by HND on an as-needed basis.

Information Repositories and Administrative Record Repositories—
Information Repositories are places where documents and information pertaining to the environmental study at SEAD are stored and made available for public inspection and copying. The information repository is established to ensure the public has access to documents such as the CRP, RI/FS Work Plans, the RI/FSs, responsiveness summary, ROD, fact sheets, remedial design, and news releases. The Administrative Record is a file that is maintained and contains all information used by the lead agency (in this case SEAD) to make its decision on the selection of a response action under CERCLA. This file is to be made available for public review and a copy is to be established at or near the site, usually at one of the information repositories. A duplicate file is held in a central location, such as an EPA Regional Office or a state office.

During the interview process, several locations were suggested by interviewees for information repositories--Edith B. Ford Memorial Library in Ovid, the South Seneca Central School Library, the Romulus Central School Library, the Geneva Free Library, and the Seneca County Office Building in Waterloo. However, the only public library close to the SEAD is in Ovid, N.Y. It has very limited hours. Therefore, the Romulus Town Hall was selected as the best choice for the information repository, since it is close to the depot, provides copying machines, and security for documents, and is accessible during business hours. Community residents felt that several repository locations would be more effective because of the number of communities involved. The address, phone number, contact, and

- operating hours of the selected information repository are presented in Appendix D.
- 7. Community Meetings—Locations have been identified where SEAD and HND staff can hold public meetings with local citizens to discuss project activities. It is recommended that meetings be held in cities adjacent to SEAD. Details of meeting sites are presented in Appendix E. Such meetings will be jointly coordinated by the PAO and the Commander, SEAD, with logistical and technical assistance provided by HND. Interest in such meetings has been expressed by most participants in the community interviews, though some felt this may not be the most effective technique. The time and agenda of such meetings will be determined by SEAD.
- 8. Technical Review Committee -- Technical Review Committee Meetings. These meetings will be held quarterly, and more frequently if necessary, and will include representatives of SEAD, U.S. Army Depot Systems Command, U.S. Army Corps of Engineers Huntsville Division, US E.P.A. Region II, N.Y. State Department of Environmental of Health, and community members from the town of Romulus, N.Y. The Technical Review Committee is a group formed in accordance with CERCLA/SARA provisions which state "TECHNICAL REVIEW COMMITTEE. -WHENEVER POSSIBLE AND PRACTICAL, THE SECRETARY (of Defense) SHALL ESTABLISH A TECHNICAL REVIEW COMMITTEE TO REVIEW AND COMMENT ON DEPARTMENT OF DEFENSE ACTIONS AND PROPOSED ACTIONS WITH RESPECT TO RELEASES OR THREATENED RELEASES OF HAZARDOUS SUBSTANCES AT INSTALLATIONS. MEMBERS OF ANY SUCH COMMITTEE SHALL INCLUDE AT LEAST ONE REPRESENTATIVE OF THE SECRETARY, THE ADMINISTRATOR, AND APPROPRIATE STATE AND LOCAL AUTHORITIES AND SHALL INCLUDE A PUBLIC REPRESENTATIVE OF THE COMMUNITY INVOLVED. THESE PERSONNEL WILL

MEET TO REVIEW OVERALL PROJECT STATUS, CONCERNS, ACCOMPLISHMENTS, UPCOMING ACTIVITIES, AND SCHEDULE."

Other techniques that are recommended, when appropriate, include:

- Good Neighbor Program--Property owners and renters of lands adjacent to SEAD are mailed updates on site investigations and proposed remedial actions, whenever deemed appropriate by SEAD and HND.
- Onsite Tours—Tours may be held on an as-needed basis with local citizens, local and State officials, Congressional representatives, and the media. The Commander, SEAD, and SEAD PAO will determine when such tours are beneficial to enhancing public understanding of the investigations, and the tour will be organized by the SEAD PAO with assistance, if necessary, from HND.
- 3. Technical Assistance Grants (TAG) Information -As part of the Superfund program, EPA is providing
 communities with an opportunity to apply for Technical Assistance Grants.
 These grants of up to \$50,000. per site are designed to enable community
 groups to hire a technical advisor or consultant to assist them in interpreting
 and commenting on the findings and the planned cleanup. Citizens who are
 interested in the Technical Assistance Grants program may obtain an
 application package by calling or writing:

Marilyn Fast
Technical Assistance Grants Coordinator
U.S. EPA, Region II
26 Federal Plaza, Room 1714
New York, New York 10278
(212) 264-9860

5.2 SEAD EMPLOYEE COMMUNICATION TECHNIQUES

The following methods will be adopted to inform employees and residents of SEAD of the status of the RI/FSs:

- All fact sheets, articles, news releases, and pertinent information will be posted throughout the installation on easily accessible bulletin boards, including high traffic areas, and will be published in the SEAD newspaper.
- 2. All program-related documents, reports, news releases, fact sheets, and general information will be available for employees to review at the SEAD Administration Building. Hours of operation and other pertinent information regarding information repositories are shown in Appendix D.

	PROJECT MILESTONES						
TASKS	AWARD OF RI	INITIATE RI	COMPLETE RI	AWARD OF FS	INITIATE FS	COMPLETE FS	ROD
COMMUNITY RESEARCH AND INTERVIEWS	•						
NEWSRELEASES	•	•	•			•	•
INFORMATION REPOSITORIES				Ongoing			
UPDATE MAILING LIST				Ongoing			
PUBLIC MEETING OPPORTUNITIES		•	•			•	
PUBLIC COMMENT PERIOD			•			•	
RESPONSIVENESS SUMMARY						•	•
FACTSHEET			•			•	•
EMPLOYEE MEETINGS	•			•		•	
MEETINGS WITH ELECTED OFFICIALS				If Necessary			
REVISE CRP							•

FIGURE 5-1 SCHEDULE FOR COMMUNITY INVOLVEMENT ACTIVITIES AT SEAD

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APPENDIX A

Media List

MEDIA LIST

NEWSPAPERS

Editor

The Finger Lakes Times 218 Genessee Street

Geneva, New York 14456

Editor

Rochester Democrat/Chronicle

55 Exchange Boulevard

Rochester, New York 14614

Editor

Syracuse Post Standard

P.O. Box 4915 Clinton Square

Syracuse, New York 13221

Editor

Syracuse Herald-Journal

P.O. Box 4915 Clinton Square

Syracuse, New York 13221

Editor

Syracuse Herald-American

P.O. Box 4915 Clinton Square

Syracuse, New York 13221

Editor

Ovid Gazette

P.O. Box N

Trumansburg, New York 14886

The Reveille

P.O. Box 557

27 State Street

Seneca Falls, N.Y. 13148

NEWSPAPERS (cont'd)

Editor

Reveille

P.O. Box 557

State Street

Seneca Falls, New York 13148

Regional Editor

Times-Union

55 Exchange Street

Rochester, N.Y. 14614

New Editor

Ithaca Journal

123 W. State Street

Ithaca, N.Y. 14850

New Editor

The Review

P.O. Box 404

Interlaken, N.Y. 14886

Odyssey Publications

Trumansburg, N.Y. 14886

The Associated Press

55 Exhange Street

Rochester, N.Y. 14614

United Press International

207 Midtown Plaza

Rochester, New York 14604

MEDIA LIST (cont'd)

TELEVISION

News Director WOKR-TV Channel 13 (ABC) P.O. Box L Rochester, New York 14623

News Director WHEC-TV Channel 10 (CBS) 191 East Avenue Rochester, New York 14604

News Director WIXT-TV Channel 9 (ABC) 5904 Bridge Street E. Syracuse, New York 13057 (315) 446-4780

News Director WTVH-TV Channel 5 (CBS) 1030 James Street Syracuse, New York 13202 (315) 425-5555

News Director WSTM-TV Channel 3 (NBC) 1030 James Street Syracuse, New York 13203 (315) 474-5000

News Director WSYT-TV Channel 68 (FOX) 1000 James Street Syracuse, New York 13203 (315) 472-6800

New Director WCNY-TV Channel 24 (PBS) P.O. Box 2400 Syracuse, New York 13220 (315) 453-2424

TELEVISION (cont'd)

News Director WROC-TC Channel 8 (NBC) 201 Humboldt Street Rochester, New York 14610

News Director WUHF-TV Channel 31 (FOX) 360 Eaast Avenue Rochester, New York 14604

News Director WXXI-TV Channel 21 (PBS) P.O. Box 21 Rochester, New York 14601

News Director WGRC-TV Channel 5 71 Mount Hope Avenue Rochester, N.Y. 14620

RADIO

WGVA (AM)/WECQ (FM) 3568 Lennox Road Geneva, New York 14456

WFLR (FM) 30 Main Street Dunde, New York 14837

WSFW (FM) P.O. Box 608 Seneca Falls, New York 13148

WNYR (AM)/WAQX (FM) P.O. Box 95 Syracuse, New York 13250

News Director WXXI-AM 280 State Street Rochester, N.Y. 14614

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APPENDIX B
Public Affairs Contacts
and
Technical Points of Contact

PUBLIC AFFAIRS CONTACTS AND TECHNICAL POINTS OF CONTACT

Public Affairs Contacts

- 1. Department of the Army
 Office of the Chief of
 Public Affairs
 Attn: OCPA-PP
 (Mr. Harvey Perritt)
 Washington, D.C. 203101509
 (202) 695-5732
- Commander
 U.S. Army Materiel Command
 Attn: AMCPA (Ms. Faith
 Faircloth)
 5001 Eisenhower Avenue
 Alexandria, Virginia 22333-0001
 (703) 274-8013
- 3. Commander
 U.S. Army Depot System
 Command
 Attn: AMSDS-PA, Penn Hall
 Chambersburg, Pennsylvania
 17201-4170
 (717) 267-9280 or 8471
- 4. Commander
 U.S. Army Toxic and
 Hazardous Materials Agency
 Attn: CETHA-PA
 (Ms. Elizabeth Sergeant)
 Aberdeen Proving Ground,
 Maryland 21010-5401
 (410) 671-2556

- 5. U.S. Army Corps of Engineers,
 Huntsville Division
 Attn: CEHND-PA (Ken
 Crawford)
 106 Wynn Drive
 P.O. Box 1600
 Huntsville, AL 35807-4301
 (205) 955-5740 or 5742
- 6. Commander
 Seneca Army Depot
 Attn: SDSSE-PAO
 (Jerry Whitaker)**
 Romulus, New York 145415001
 (607) 869-1235
- 7. EPA, Region II
 Lillian Johnson
 Superfund Community
 Relations
 Coordinator
 Office of Public Affairs
 26 Federal Plaza
 New York, New York 10278
 (212) 264-4534
- 8. New York Department of Environmental
 Conservation (DEC)
 Attn: Mr. Art Woldt
 50 Wolf Road
 Albany, New York 122337010
 (518) 457-5400

^{**}Primary SEAD Public Affairs Point of Contact. All activities will be coordinated through this office.

PUBLIC AFFAIRS CONTACTS AND TECHNICAL POINTS OF CONTACT (cont'd)

Technical Contacts

- 1. Department of the Army Environmental Office Attn: CEHSC-E (Mr. Larry Barb) Washington, D.C. 20310-2600 (202) 272-0591
- Commander
 U.S. Army Materiel Command
 Attn: AMCEN-A
 (Mr. Pete Cunanan)
 5001 Eisenhower Avenue
 Alexandria, Virginia 22333-0001
 (703) 274-9016 or 9389
- 3. Commander
 U.S. Army Depot System
 Command
 Attn: AMSDS-IN-E
 (Mr. Timothy Toplisek)
 Chambersburg, Pennsylvania
 17201-4170
 (717) 267-8926
- 4. Commander
 U.S. Army Toxic and
 Hazardous
 Materials Agency
 Attn: CETHA-IR-A
 (Ms. Karen Wilson)
 Aberdeen Proving Ground,
 Maryland 21010-5401
 (301) 671-2270

- 5. U.S. Army Corps of
 Engineers,
 Huntsville Division
 Attn: CEHND-ED-PM
 (Mr. John Romeo)
 106 Wynn Drive
 Huntsville, Alabama 35807-4301
 (205) 955-5801
- 6. Seneca Army Depot
 Director of Engineering and
 Housing
 Attn: SDSSE-H
 (Mr. Gary Kittell)
 Romulus, New York 14541-5001
 (607) 869-1309
- 7. EPA, Region II
 Attn: ERRD-PSB
 (Ms. Miriam Martinez)
 26 Federal Plaza, Room 2930
 New York, New York 10278
 (212) 264-1841
- 8. New York Department of
 Environmental
 Conservation (DEC)
 Bureau of Eastern Remedial
 Action
 Division of Hazardous Waste
 Remediation
 Attn: Mr. Kamal Gupta
 Room 208
 50 Wolf Road
 Albany, New York 12233-7010
 (518) 457-3976

PUBLIC AFFAIRS CONTACTS AND TECHNICAL POINTS OF CONTACT (cont'd)

9. New York State Department of Health
Bureau of Environmental
Exposure Investigation
ATTN: Mr. Lloyd Wilson
Albany, N.Y. 12203
1-800-458-1158, Ext.402

APPENDIX C
Mailing List

MAILING LIST

Seneca County Health Department 31 Thurber Drive Waterloo, New York 13165

Chairman, Seneca County Chamber of Commerce 2022 Routes 5 & 20 West Seneca Falls, New York 13148

Seneca County Industrial
Development Agency
P.O. Box 109
Waterloo Road
Seneca Falls, New York 13148

Field Representative for Congressman Horton 20 Leland Drive Seneca Falls, New York 13148

Principal, South Seneca Central School 1670 North Miller Road Lodi, New York 14860

American Cancer Society 30 State Street Seneca Falls, New York 13148

Seneca County Soil and Water Conservation 12 North Park Street Seneca Falls, New York 13148

Interim Superintendent Romulus Central School 5705 Main Street Romulus, New York 14541

ELECTED OFFICIALS

U.S. Senators

Senator Alfonse D'Amato 520 Hart Senate Office Building Washington, D.C. 20510 Local Offices

1259 Federal Office Building100 South Clinton StreetSyracuse, New York 13260

415 Federal Office Building 100 State Street Rochester, New York 14614

Senator Daniel Patrick Moynihan 464 Russell Senate Office Building Washington, D.C. 20510

Local Offices

214 Main Street Oneonta, New York 13920

Suite 203
Guarantee Building
30 Church Street
Buffalo, New York 14202

U.S. Representative

Rep. Frank Horton 2108 Rayburn House Office Building Washington, D.C. 20515

Local Offices

314 Keating Building 100 State Street Rochester, New York 14614

307 Metcalf Plaza 144 Genesee Street Auburn, New York 13021

Wayne County Courthouse 26 Church Street Lyons, New York 14489

MAILING LIST (cont'd)

William Larson

Box 217

Interlaken, N.Y. 14847

Governor

Mario Cuomo

Executive Chamber

Albany, New York 12224

P.O. Box 108

Robert G. Freeland

Seneca Falls, N.Y. 13148

State Senator

John R. Kuhl, Jr.

Room 802 LOB

Albany, New York 12224

Local Office

18 Buell Street

P.O. Box 153

Bath, New York 14810

State Assemblyman

Michael F. Nozzolio

Room 544 LOB

Albany, New York 12224

(518) 455-5655

Local Offices

80 Fall Street

Seneca Falls, New York 13148

33 William Street

Auburn, New York 13021

Mayors

Jack P. Starr

47 Castle Street

Geneva, New York 14456

Harold Potts

Box 56

Lodi, N.Y. 14860

Kenneth Patchen

13 West Main Street

Waterloo, N.Y. 13165

Paul O'Connol

West Seneca Street

Ovid, N.Y. 14521

Town Supervisors

Eugene Baer

Town Supervisor, Town of Lodi

1907 Smith Road

Lodi, New York 14860

Ms. Peg White

Town Supervisor, Town of Waterloo

64 Church Street

Waterloo, New York 13165

William D. Leonard

Town Supervisor, Town of Junius

1193 State Route 318 Nine Waterloo,

New York 14433

Albert A. Capacci

12 Van Rensselaer Street

Seneca Falls, New York 13148

Robert Favreau

Town Supervisor, Town of Ovid

P.O. Box 384

South Main Street

Ovid, New York 14521

MAILING LIST (cont'd)

Town Supervisors (cont'd)

Kenneth Strafford Town Supervisor, Town of Varick 4646 Locust Lane Road Geneva, N.Y. 14456

Edward L. Barto Town Supervisor, Town of Fayette 4163 Seybolt Road Seneca Falls, N.Y. 13148

Arthur C. Poulseh Town Supervisor, Town of Covert 8208 State Route 96 Interlaken, New York 14847

F. Hamilton White III Town Supervisor, Town of Tyre 1182 Black Brook Road Seneca Falls, New York 13148

Albert B. Nivison Town Supervisor, Town of Romulus P.O. Box 203 1345 Main Street Willard, New York 14588

APPENDIX D

Location of Selected Information Repository/
Administrative Record Repository

APPENDIX D

Location of Selected Information Repository/

Administrative Record Repository

NOTE: The Administrative Record is a file which is maintained and contains all

information used by the lead agency to make its decision on a response action under

CERCLA. This file must be available for public review near the site, usually at an

information repository. A duplicate file is held in a central location, such as a regional

EPA office.

The Information Repository is a file containing current information, technical reports,

and reference documents regarding a Superfund site. Information repositories must be

convenient for local residents.

Romulus Town Hall

1435 Prospect Street

Willard, New York 14588

(607) 869-9326

Hours: Mon. - Fri., 8 a.m. - 4:30 p.m.

Contacts: Ms. Joan Hamilton/Mr. Albert Nivison

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APPENDIX E

Suggested Locations for Community Meetings

SUGGESTED LOCATIONS FOR COMMUNITY MEETINGS

Seneca Army Depot Officers' Club Seneca Army Depot Romulus, New York 14541-5001 (607) 869-1666

Contact: Tom DeSio Capacity: 125 Cost: No charge Lead Time: 2 weeks

Holiday Inn Routes 414 Waterloo, New York 13165 (315) 539-5011

Contact: Gloria Hoefler Capacity: 250-300

Cost: \$100

Lead Time: 1 month

Romulus Central School Auditorium 5705 Main Street Romulus, New York 14541 (607) 869-5391

Contact: Bonnie Saunders

Capacity: 500 Cost: \$20

Lead Time: 2 Weeks

South Seneca Central School Main Street Ovid, New York 14521 (607) 532-8395

Contact: Gary Alger Capacity: 200

Cost: Custodial fee Lead Time: 1 month Romulus Town Hall 1435 Prospect Street Willard, New York 14588 (607) 869-9326

Contact: Joan Hamilton Capacity: 150-200 Cost: No charge Lead Time: 1 week

REFERENCE LIST

- Hunter/ESE, 1990. <u>Draft Final Work Plan, Remedial Investigation/Feasibility Study,</u>
 <u>Ash Landfill, Seneca Army Depot, prepared for U.S. Army Corps of Engineers,</u>
 Huntsville, Alabama.
- Main, Chas. T., Inc. (MAIN), 1990. <u>Draft Work Plan, Remedial Investigation/</u>

 <u>Feasibility Study, Open Burning/Open Detonation Grounds, Seneca Army Depot,</u>

 prepared for U.S. Army Corps of Engineers, Huntsville, Alabama.
- U.S. Army Toxic and Hazardous Materials Agency (USATHAMA), 1980. <u>Installation</u>
 <u>Assessment of Seneca Army Depot</u>, Report No. 157, AMXTH-IR-A-157.
- U.S. Environmental Protection Agency (USEPA), 1988. <u>Community Relations in Superfund: A Handbook</u>, Interim Version, EPA/540/G-88/002, Office of Emergency and Remedial Response, Washington, D.C.

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